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August 2010

William Blair
President, Canadian Association of Chiefs of Police

Emergency Management Committee Annual Report 2009/2010

Committee Mandate/Strategic Priorities

To champion integrated emergency management:

- Through formal relationships, police, fire and emergency management services, under the CACP umbrella
- Based on the pillars of prevention, mitigation, preparedness, response, and recovery
- To foster integration at the municipal, regional, provincial/ territorial, national, and international levels
- By promoting and advocating ongoing development and delivery of an operationalized and integrated national framework for emergency management

Strategic Priorities:

- To bring together between police, fire, paramedic, and emergency medical services of various sizes to address the challenges of emergency management
- To foster integration at the municipal, regional, provincial/ territorial, national, and international levels
- To ensure appropriate engagement with other similar committees across Canada, such as the Fire Commissioners Association, to allow for opportunities for synergy across the broader first responder community in Canada
- To examine associated federal and provincial policy issues and provide united law enforcement representation on crucial issues

Message/Executive Summary

The Emergency Management Committee is somewhat unique as it is made up of representatives from three national Associations: the Canadian Association of Chiefs of Police (CACP), the Canadian Association of Fire Chiefs (CAFC) as well as the Emergency Medical Services Chiefs of Canada (EMS Chiefs of Canada).

Meetings Held:

August 8, 2009 – CACP Committee Meeting - PEI
March 3rd, 2010 – Joint EM and Informatics Committee Meeting, Toronto
March 4th, 2010 – EM Committee Meeting, Toronto

May 25th, 2010 - Meeting with Minister Vic Toews:

On May 25th Co-Chair Sue O'Sullivan accompanied Chief Blair m(CACP), Chief Nolan EMS Chiefs of Canada) and Chief Simonds (CAFC) to a meeting with Minister Toews. The three National Emergency Measures Association Chiefs met with the Minister to discuss interoperability and Emergency Preparedness.

Meeting with ADM Daniel Lavoie: 11th February, 2010 (Co-Chair Sue O'Sullivan)

On behalf of our Committee Co-Chair Sue O'Sullivan met with ADM Daniel Lavoie to discuss our mutual priorities and how we could work together to ensure they are met. It was a positive meeting and there was an agreement to future meetings. (Meeting – 23rd July 2010)

Co-Chair – Deputy Chief O'Sullivan represented the Committee at the following:

- November 3rd, 2009 – 2010 Olympics and G8 Security – Visitors Program, Exercise Gold, Richmond BC
- January 17th-18th, 2010, Montreal, Quebec – CACP's President's Council on Strategic Direction.
- March, 24th, 2010, DEGM meeting hosted by Public Safety Canada, Ottawa, Ontario
- Public Safety Canada's Announcement by Minister Toews of the Critical Infrastructure Plan, Ottawa, Ontario

Committee Conference Calls:

- 09 November, 2010
- 15 December, 2010

Committee Highlights and Activities

Joint Meeting of the three Emergency Services Associations:

On Wednesday, February 17, 2010, the Presidents and Executive Directors of the Canadian Association of Fire Chiefs, Emergency Medical Service Chiefs of Canada and the Canadian Association of Chiefs of Police met at Toronto Police Headquarters to identify common issues and initiatives that the three associations can advocate for and move forward on.

In attendance was:

- Chief Robert Simmons, Fire Chief of Saint John, New Brunswick & President of CAFC
- Mr. Don Warden, Executive Director of CAFC
- Chief Bruce Farr, EMS Chief of Toronto & President of the EMSCC
- Ms. Kelly Nash, Executive Director of EMSCC
- Supt. Mark Toman, Toronto EMS
- Chief William Blair, Chief of Toronto Police & President of the CACP

- Mr. Peter Cuthbert, Executive Director of CACP
- D/Chief Sue O'Sullivan, Co-Chair of the CACP Emergency Management Committee
- Mr. Steve Palmer, Director General of the Canadian Police Research Centre (CPRC)
- Insp. Lance Valcour (Rtd), CPRC
- Mr. Eric Torunski, CPRC

The Executives of the three associations agreed to:

1. Develop correspondence to the Minister of Industry, Minister Tony Clement to seek a meeting to discuss the associations' vision on communication and information technology and the creation of a Public Safety Interoperability Centre.
2. Seek the support of the CACP Government Relations Firm to lobby the Government on Interoperability issues.
3. Attend and support each other at the three association conferences and Annual General Meetings.
4. Attend and support the CITIG Conference in Victoria, BC on December 5 - 8, 2010.
5. Seek the support of the Canadian Advanced Technology Alliance in developing messages and communications for government and association membership.

On the evening of February 17, 2010, the Canadian Advanced Technology Alliance hosted a dinner with Mr. Terry Matthews delivering the key note remarks.

CACP Emergency Management and Informatics Committee Meeting, March 3rd, 2010:

On March 3, 2010, members of CACP Emergency Management (EM) and Informatics Committees joined forces to review current CACP and EM priorities to identify shared priorities and to develop joint action plans. Police, fire, paramedic, emergency management services, government and industry were represented at the Workshop, and the process was guided by the direction set at the February 17 meeting of the three major Chief's association (CACP, CAFC and EMSCC). Specifically, the three major Chief's association have called upon the federal government to work with first responders on the issues they have identified as top priorities, including providing resources and tools to address identified gaps in emergency management and communications interoperability. The specific priorities identified at the March 3 meeting are:

Top Priorities:

- **Governance** — Establish a robust governance framework to be the voice for EM and Interoperability in Canada (Federal, Provincial/Territorial and Municipal) that engages the leadership of all levels of government to achieve EM interoperability (in part achieved by creating a committee with representation from SOREM, PSC, the three national chiefs associations, among other stakeholders).

- **ICS/IMS Standards** — Guided by first responders, this government led initiative to formalize an ICS/IMS Model for Canada involves creating national standards for incident management systems, national training standard for incident management systems and a common or compatible lexicon and terminology to support EM culture and interoperability.
- **Interoperability Centre** — Follow through on the Canadian Communications Interoperability Plan (CCIP) Action Plan for the creation of a Public Safety Interoperability Centre (PSIC) that would promote Canadian innovation and industrial competitiveness while advancing Canadian progress on the five tracks of the SAFECOM© Interoperability Continuum.

CACP EM Committee Meeting, March 4th, 2010, Toronto

The committee reached consensus on a number of key issues to include an updated mandate, refined strategic priorities, and short-term priorities in the form of action items for 2009/2010:

- To strengthen the governance of the committee to champion emergency management
- To support consolidated research efforts to gain and communicate a better understanding of the current state of emergency management across Canada
- To promote best practices in the sharing of intelligence and information
- To promote standardization
- To explore training opportunities and requirements to enhance Emergency Management capabilities and capacity
- To collaborate with other CACP Committees, such as the Aviation Security Committee, National Security, Counter-Terrorism Committee, Informatics Committee, Ethics Committee and the Public Sector Liaison Committee

DEGM (Domestic Group on Emergency Management) – Meeting, March 24th, 2010, Ottawa

Attendees from the Committee:

Chief John DeHooze – CAFC

Chief Mike Nolan - EMS Chiefs of Canada

DC Sue O’Sullivan – EM Committee

First responder and volunteer associations play a pivotal role in emergency management. The **Domestic Group on Emergency Management [DGEM]** was created under the leadership of Public Safety Canada, as a forum to enhance dialogue between the Government of Canada and key emergency management stakeholders, comprising national chapters of:

- voluntary sector or first responder organizations involved in domestic emergency management;
- organizations representing emergency management interests;

- organizations with interests in a particular aspect of emergency management e.g. mitigation/prevention, preparedness, response, and/or recovery.

Opportunities for Engagement

- Members showed a strong interest in continuing to meet regularly as a group and to develop a governance structure for DGEM.
- There was significant discussion around the importance of defining terms of reference and a way forward. (completed)
- DGEM will establish a working group to develop a governance structure, such as the Terms of Reference. (completed)
- DGEM members will meet in person twice per year (spring and fall) supported by regular (monthly) teleconferences.
- The Canadian Council of Emergency Management Organizations (CCEMO) will be invited to DGEM as an observer

2011 EM Conference:

The Committee is finalizing details for a 2011 Emergency Management Conference. The Theme of the Conference will be; **“Emergency Management - The Way Forward - Governance and Integration”**, First Responders, Communities, Governments and the Private Sector Working Together

Conference Objectives:

Bring together experts, first responders, military, NGO’s, emergency managers, private industry and government officials to examine and discuss:

- The challenges of multi-agency and multi-jurisdictional emergency management to ensure public safety agencies and our communities are prepared and equipped to respond timely and effectively to any emergency.
- Improving first responder and public safety and Enhancing operational effectiveness - Leveraging effective governance, strategic leadership and a tri-service perspective, designed to:
 - reduce duplication of effort
 - optimize research data and promote new knowledge
 - improve the ability to prioritize and allocate resources
 - improve interoperability and safety amongst all first responders.
 - Implementation of the Incident Management System

Target Audience:

- First Responders (Police, Fire, Emergency Medical)
- Emergency Managers
- Military, Coast Guard
- NGOs

- Government Officials (Federal, Provincial, Territorial, Municipal, and Regional)
- Private Sector Executives
- Researchers and Academics
- Professional and Industrial Associations

Potential Sub-themes:

- Emergency Management and Private Industry
- Governance
- Leadership in Emergency Management – A comprehensive EM Model
- Intelligence and Information Sharing
- Interoperability
- Emergency Management Exercises
- CBRNE (Current and anticipated capacity within Canada and coordination potential to engage CRTI)

The Committee has also agreed to work with Naylor Publications on an annual issue of a “First Responders Magazine”. This year’s edition will be used to profile key themes and issues which will highlighted at the 2011 EM Conference.

CBRNE Recommended Equipment List - Participation in a CRTI Proposal

The objective of the REL project is to produce a document that is a hybrid of the U.S. Standard Equipment List and Approved Equipment List. The project partners have named the Canadian version the Recommended Equipment List as when complete it will represent the joint “recommendation” of the Canadian emergency services national Chiefs and Membership Associations.

With regards to the REL project, progress has been slow but steady. Funding is now in place and the work is underway.

Association representatives have been identified that can contribute toward writing the REL document by attending meetings over the next two years. The representatives will provide technical expertise and serve as an ongoing communications conduit back to your Chiefs Associations. The REL will be developed much like a Standard.

Supt. Barry Clark (Calgary Police Service) is the Committee’s lead on CBRNE and represented the Committee at a spring meeting with CPRC.

Targeted Capabilities

The Committee will be working with CPRC in support of the development of their Targeted Capabilities Program. CRTI program will augment its program model with a capability based-planning approach, to better identify and address national public security capability requirements. Capability-based planning employs rigorous analytical methodologies to achieve desired public security science and technology outcomes and impacts by optimizing investment. The CRTI Program and Public Safety Technical Program will implement capability-based planning to manage the identification and development of science and technology to support national capabilities that address public security. Chief Kim Ayotte, Special Operations Ottawa Fire Service is the Committee lead on this initiative.

CACP/Motorola Emergency Preparedness Award

This is the second year for the CACP/Motorola EM Award. Following recommendations from last year’s judges a separate category for Exercises was added. There were 7 submissions and the award will be presented at the Annual CACP Conference on Monday, August 23rd, 2010.

The Committee would also like to thank our **Panel of Judges:**

Chief Robert Simonds - President, Canadian Fire Chiefs Association (CFCA)

Deputy Chief Sue O’Sullivan, Ottawa Police Service – CACP EM Committee

C/Supt. Gord Black RCMP – CACP EM Committee

Ms. Kelly Nash – Emergency Medical Services Chiefs of Canada

Peter Cuthbert - Executive Director, CACP

CACP Emergency Management Committee Members as of August, 2010

The committee would like to thank and DC Sue O’Sullivan, DC Peter Sloly, DC Steve Sweeney and Lt. Colonel Mike Talyor for their commitment and contributions to the Emergency Management Committee.

We would also like to welcome Superintendent Charles Bordeleau from the Ottawa Police Service and Chief John Syrette from the Anishinabek Police Service.

Ayotte, Kim	Chief, Special Operations	Ottawa Fire Service
Black, Gord	C/Superintendent(co-chair)	RCMP
Bordeleau, Charles	Superintendent	Ottawa Police Service

Clark, Barry	Superintendent	Calgary Police Service
Deevy, Brian	C/Superintendent	Ontario Provincial Police
DeHooge, John	Chief	Ottawa Fire Service (IAFC)
Desroches, Denis	Acting Director	SPVM
Farr, Bruce	Chief	EMS Chiefs of Canada
Gamble, Steve	Chief	Port Coquitlam Fire Services
Hefkey, Dan	ADM (SOREM)	Province of Ontario
Neily, John		Conference Board of Canada
Syrette, John	Chief	Anishinabek Police Service
McGrogan, Andy	Chief	Medicine Hat Police Service
McGuire, Jeff	S/Supt. (Co-Chair)	Toronto Police Service
Savard, Marcel	Deputy Chief	Surete du Quebec
Sampson, Tom	Deputy Chief	EMA Calgary
Warden, Don	Executive Director	CFCA