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# Results-based Plan Briefing Book 2009-10

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**Ministry of Community Safety and  
Correctional Services**

**ISSN # 1718-6293**

**Ce document est disponible en français**

**Ministry of Community Safety and Correctional Services**



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# **PART I: RESULTS-BASED PLAN 2009-10**

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## **Ministry of Community Safety and Correctional Services**

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## Results-based Plan Briefing Book 2009-10

### Ministry of Community Safety and Correctional Services

#### Ministry Vision, Mission/Mandate

The Ontario government is committed to making Ontarians safer in their communities by being tough on crime through strong enforcement and effective crime prevention.

The mandate of the Ministry of Community Safety and Correctional Services (MCSCS) is to ensure that all of Ontario's diverse communities are supported and protected by law enforcement and that public safety and correctional systems are safe, secure, effective, efficient and accountable.

The Ministry's Directional Statement is "serving all of Ontario's diverse communities to keep our province safe." The Ministry strives to meet this commitment through high performance policing, strong enforcement, leading edge scientific and technological investigative work, emergency management expertise, community safety preparedness and effective offender supervision and rehabilitation.

The Ministry has a wide range of responsibilities, which include:

- **Policing Services** - the Ministry is dedicated to ensuring the safety and security of the public through front-line policing, effective crime prevention, police oversight services and establishing private security and policing standards to make our communities safe.
- **Correctional Services** – the Ministry is committed to enhancing community safety through effective supervision, care, custody and intervention as well as influencing the behavioural change and re-integration of offenders into Ontario communities.
- **Public Safety** - the Ministry contributes to public safety programs and the effective administration of justice through the coordination of forensic and coroners' services, coroners' inquests, fire safety, including fire investigation/prevention and support of municipal fire services and animal welfare.
- **Emergency Management** - the Ministry is responsible for the promotion, development and implementation of effective emergency management programs throughout Ontario, and for the coordination of these programs with the federal government. It is also responsible for the coordination and facilitation of the development of Ministry continuity of operations plans. During an emergency response the Ministry is the focal point for coordinating provincial and federal assistance.

- **Inter-ministerial Liaison** - the Ministry is committed to working with its Justice sector partners, the Ministry of the Attorney General (MAG) and the Ministry of Children and Youth Services (MCYS), to transform the way justice works for the people of Ontario by building a more responsive and efficient justice system.

## Key Priorities and Results

Every family deserves to feel secure in their own home and on the streets of their community. The Ontario government's approach to personal and community security is to be tough on crime and tough on the causes of crime. The Ministry is dedicated to keeping Ontario's diverse communities safe by focusing on five key goals:

- 1. Deliver services and set standards, policies and guidelines in policing, corrections and public safety to keep Ontario's communities safe.**
  - Continue to work with our justice sector partners MAG and MCYS regarding the operation of the Provincial Operations Centre, guns and gangs related initiatives and other policy, program and legislative horizontal initiatives that support Ministry and government priorities and public confidence in the justice system.
  - Implement the recommendations of the Goudge Inquiry and their implications for the death investigation system.
  - Prepare for and respond to recommendations arising out of the Cornwall Public Inquiry.
  - Ensure police are equipped with the tools to enforce traffic safety measures and help keep dangerous drivers off the road.
  - Work with MCYS to review the recommendations made by the Roots of Youth Violence Secretariat and implement as appropriate.
  - In addition to effectively managing the adult institutional corrections population, reduce re-offending through early intervention, intensive supervision, enforcement, diversion and rehabilitation and work with the federal government on a protocol on the release of high-risk offenders into Ontario.
  - Continue to raise standards in the private security industry.
- 2. Contribute to an effective, efficient and seamless justice system that serves all of Ontario's diverse communities.**
  - Continue to manage capacity pressures in correctional institutions and address remand issues through an operational capacity review, infrastructure initiatives and leading a national study of changing correctional populations.



**3. Deliver responsive programs and services that meet the unique needs of Ontario's diverse communities.**

- Continue to support our aging population through programs such as Crime Stoppers, Senior and Phone Busters.
- Provide public education regarding fire safety for newcomer communities.

**4. Work with Aboriginal communities to address their community safety service delivery needs and develop harmonious and mutually respectful relationships.**

- Continue to work with the Ministry of Aboriginal Affairs to implement Justice Linden's Ipperwash Inquiry recommendations, address the Mushkegowuk human rights complaint, review and respond to the recommendations of the Kashechewan inquest and work to improve the delivery of community safety services in Aboriginal communities.

**5. Lead and promote a healthy, diverse and engaged workforce and organization that reflects the Ministry's values and the communities we serve.**

- Ensure that, through the work of our Organizational Effectiveness Division, the remaining Human Rights Tribunal of Ontario Orders are implemented.
- Continue to identify and remove systemic barriers to equity and inclusion and ensure that the Ministry's outreach, recruitment, retention and promotion systems are inclusive and representative of Ontario's diversity.
- Continue efforts to increase employee engagement.

## **Key Performance Measures**

The Ministry is protecting and preparing our communities for Ontario's safe future by focusing on the following performance measures:

- The rate of traffic fatalities<sup>1</sup> in areas of Ontario Provincial Police (OPP) jurisdiction per 10,000 vehicles registered was 0.41 in 2008. The OPP is committed to maintaining the rate of traffic fatalities in OPP jurisdictions at or below the three-year provincial average. The 2009 target is based on the 2006-2008 average of 0.55.
- The clearance rate for violent crimes<sup>1</sup> in OPP jurisdictions was 90.03% in 2008. The OPP is committed to maintaining clearance rate for violent crimes in OPP

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<sup>1</sup> Reported on a calendar year.

jurisdictions at or above the three-year provincial average. The 2009 target, based on the 2006-2008 average, is 90.26%.

- The rate of injuries in preventable structure fires per million population (based on a five-year rolling average) was reduced from the baseline of 73.1 (1997 to 2001) to 56.1 in 2008-09 (results based on 2007 data). In 2009-10, the Ministry is committed to maintaining the rate at or below the five-year rolling average of 58.2 injuries per million population<sup>2</sup>.
- There were no escapes from secure areas of adult institutions in 2008-09 (year-to-date)<sup>3</sup>. The Ministry is committed to ensuring no escapes.

## Ministry Activities

### COMMUNITY SAFETY

#### Public Safety Division

The Public Safety Division works with its policing partners to promote community safety. Activities include: training through the Ontario Police College; scientific analysis in the Centre of Forensic Sciences; licensing of private security practitioners; development of guidelines and standards; monitoring and inspecting police services; distribution of crime prevention grants; support for intelligence led operations; management of provincial appointments and selections systems; delivery of the Major Case Management system; the promotion of animal welfare; and representing the province in negotiating tripartite First Nations Policing Agreements.

#### Ontario Provincial Police

The OPP delivers provincial, First Nations and municipal policing services. The OPP has a unique mandate among police services, providing both provincial policing and policing services to municipalities. Responsibilities include: policing provincial highways, waterways and snowmobile trails; conducting province wide criminal investigation in areas such as child pornography, drug enforcement and organized crime; and providing specialized services and support. Working closely with Emergency Management Ontario, and other agencies and ministries, the OPP contributes to the Ministry's emergency plan. In support of the province's anti-terrorism, emergency and disaster management strategy, the OPP's Provincial Anti-Terrorism section conducts

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<sup>2</sup> Due to delays in reporting from municipalities, the Ministry has introduced a lag of one year when reporting on this measure to ensure availability of data. As a result, 2009-10 reporting will reflect 2008 results. The target of 58.2 injuries in preventable structure fires per million population is based on 2003-2007 five-year average, data as of September 25, 2008.

<sup>3</sup> 2008-09 year-to-date information is from April 1 to September 30, 2008.

multi-jurisdictional strategic intelligence operations on matters involving international, domestic and issue specific terrorism in Ontario and the Provincial Emergency Response Team responds to any high level emergency.

### **Emergency Management Ontario**

Emergency Management Ontario (EMO) leads the promotion, development, implementation and maintenance of emergency management programs throughout Ontario. EMO assists or supports 444 municipalities, all provincial ministries, First Nations and non-governmental organizations in emergency planning and preparedness. EMO is also accountable for the continuity of operations programs undertaken by all provincial ministries in accordance with the *Emergency Management and Civil Protection Act*.

### **Office of the Chief Coroner**

The Office of the Chief Coroner's (OCC) mandate is to answer questions surrounding deaths requiring investigation under the *Coroners Act* and to use the information gathered to prevent similar deaths and to promote public safety. The OCC is particularly concerned with deaths that are sudden and unexpected and they look to answer five questions - who, what, why, where and how a person died.

### **Office of the Fire Marshal**

The Office of the Fire Marshal (OFM) works to minimize the loss of life and property from fire in Ontario by supporting municipalities and fire departments across Ontario to meet the needs of their communities, including public education, fire prevention, firefighting, fire protection, and training and fire investigation. The OFM also advises the government on public fire safety, policy, standards and legislation relating to fire prevention and protection; and investigating the cause, origin and circumstances of any fire/explosion that might have caused a loss of life, serious injury or damage to property.

## **CORRECTIONAL SERVICES**

The mandate of Correctional Services is to supervise the detention and release of adult inmates, parolees, those on conditional sentences and probationers to create an environment in which they may achieve changes in attitude and behaviour by providing training, rehabilitative treatment and services designed to provide them with opportunities for successful personal and social adjustment in the community.

Correctional Services has two main divisions – Adult Institutional Services (AIS) and Adult Community Corrections (ACC).

Authority is provided under both provincial and federal legislation including the *Ministry of Correctional Services Act*, *Provincial Offences Act* and the *Criminal Code of Canada*.

On January 25, 2005, a Memorandum of Understanding was implemented between MCSCS and MCYS. This agreement provides the foundation for the effective administration of court orders affecting offenders 18 years of age and older serving concurrent youth and adult community sentences or offenders who are 20 years of age or older serving youth community sentences, as well as the preparation of court ordered reports. This agreement prescribes the supervision of an offender to become the responsibility of one Ministry, and one probation officer, based on criteria and principles that take into consideration the safety of the community, the best interests of the offender and the effective, consistent supervision and management of offenders.

### **Adult Institutional Services**

AIS provides secure custody and rehabilitative programs for adult offenders serving sentences of up to two years less one-day. The Ministry currently directly operates 31 adult correctional institutions. As of January 31, 2009, the institutional system held an average of 8,266 adult offenders at any given time. In addition to providing custody and programs for sentenced offenders, the Ministry also provides detention for those adult persons awaiting court proceedings such as trials and immigration hearings. The Ministry also provides custody for sentenced offenders awaiting transfer to a Federal penitentiary.

Youth justice services were transferred to the MCYS on April 1, 2004; however, the Ministry continued to provide secure custody units in some of its institutions. With the transfer of the remaining secure custody units to MCYS, effective March 31, 2009, youth operations ceased to operate in adult institutions.

### **Adult Community Corrections**

ACC is responsible for the provision of supervision, enforcement, rehabilitative programs and services to adult offenders serving sentences in the community on probation, conditional sentence or provincial parole orders. ACC is also mandated to prepare court-ordered reports to assist the courts in arriving at an appropriate sentence and pre-parole reports to aid the Ontario Parole and Earned Release Board's decision process.

As of January 31, 2009 there were 57,595 adults under community supervision (53,562 on probation, 3,803 on conditional sentence and 230 on parole). The Ministry currently supervises these offenders directly through 103 probation and parole (P&P) offices. In addition, there are 17 administrative P&P offices located in some courts and correctional institutions.

## **Organizational Effectiveness Division**

The Ministry has established and is committed to "Developing Healthy, Diverse and Effective Workplaces" as a business priority. To ensure that this priority is effectively addressed, the Ministry has established an Organizational Effectiveness Division, with an Assistant Deputy Minister reporting to the Deputy Minister of Correctional Services. The Division is leading the Ministry's organizational and culture change to improve health and diversity in our working environments and to implement change plans responding to issues of discrimination, racism and sexism in the Ministry workplaces, with a particular focus on Corrections.

## **MINISTRY ADMINISTRATION, POLICY AND TECHNOLOGY SERVICES**

### **Ministry Administration**

The Ministry's core businesses are supported by corporate services that provide leadership, direction and planning. Ministry administration activities include the Minister's Office, Office of the Deputy Minister of Community Safety, Office of the Deputy Minister of Correctional Services, Office of the Chief Administrative Officer/Assistant Deputy Minister, Communications Branch, Legal Services Branch, Business and Financial Planning Branch, Procurement and Business Improvement Branch, Strategic Business Unit, and the Facilities Branch. The program also shares justice sector services for freedom of information, French language services, and for audit and quality assurance.

### **Policy and Strategic Planning Division**

Reporting to both Deputy Ministers, this Division is responsible for leading legislation and policy development exercises in support of Ministry police, corrections, public safety and emergency management activities. The Division is also responsible for Ministry strategic planning, policy research and evaluation, developing and monitoring performance measures and coordinating the Ministry's Federal-Provincial-Territorial activities. The Division also coordinates the overall policy positioning for the programs and services the Ministry delivers to support Aboriginal people and communities.

### **Justice Technology Services Division**

The Information & Information Technology (I&IT) Justice Cluster delivers reliable and cost effective technology services in alignment with the corporate I&IT Strategic Plan that enables and supports business priorities and goals across the Justice Sector ministries. The Cluster serves MCSCS, MAG, and the Youth Justice Services Division of MCYS. Key support is provided in technology solutions, information management and planning, services management, security and project management.

## Highlights of Achievements

The Ministry achievements in 2008-09 support the government's commitment of 'Stronger, Safer Communities'. Over the course of the year, the Ministry has:

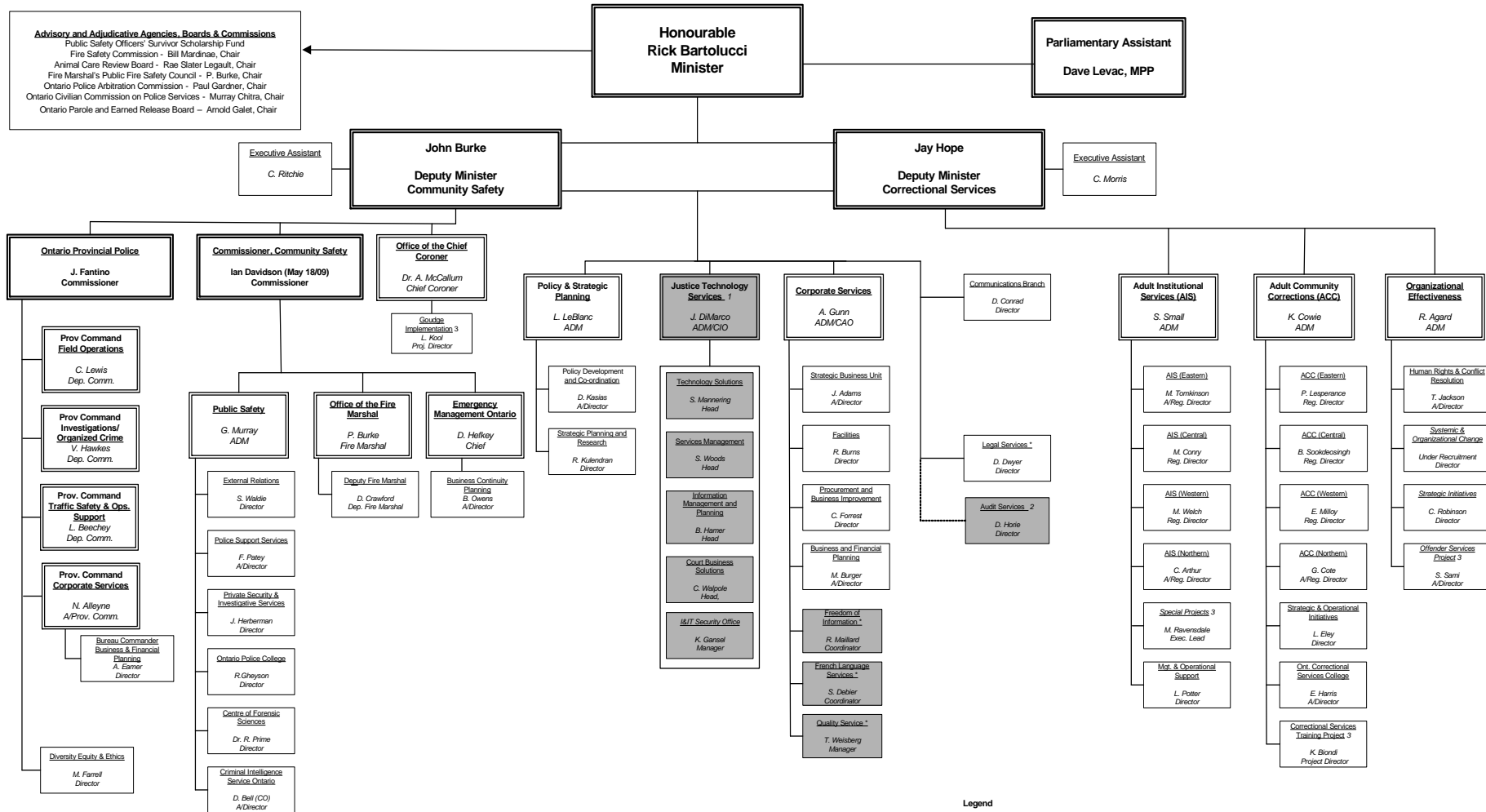
- Allocated funding across Ontario for new officers through the federal government's Police Officer Recruitment Fund
- Provided funding to support the continuation of two 1,000 officer programs
- Completed hiring of 200 additional officers for the OPP
- Expanded the province's capacity to combat organized crime
- Continued to support and expand anti-violence initiatives
- Invested in initiatives designed to prevent hate crime
- Provided protection for children and youth through policing grants and programs
- Enhanced traffic safety on Ontario roadways by doubling Reduce Impaired Driving Everywhere (RIDE) grant funding
- Continued support for Aboriginal communities
- Identified projects that will improve OPP's province-wide infrastructure
- Announced plans for a new Forensic Services and Coroner's Complex to house the Centre of Forensic Sciences and the Office of the Chief Coroner
- Announced plans for new correctional centres in the Greater Toronto Area and Windsor to improve correctional services infrastructure
- Promoted healthier and more diverse Ministry workplaces
- Enhanced education, emergency preparedness and response capabilities
- Improved provision of animal welfare, including the proclamation of animal welfare legislation
- Introduced legislation to strengthen Ontario's death investigation system
- Proclaimed legislation to strengthen the Ontario Sex Offender Registry

Details of the above achievements are provided in Appendix I (page 19).

# Ministry Organization Chart

## Ministry of Community Safety and Correctional Services

April 1, 2009



**Legend**

- Provides services to the Justice Sector
- Per legislation these positions are subject to Minister's direction
- A/ (CO) Acting Commissioned Officer
- \* Services provided through MAG
- 1 The CIO also reports to the CIO
- 2 All OPS Audit Directors report to the Chief Internal Auditor
- 3 Temporary position

## Legislation

Legislation administered by the Ministry of Community Safety and Correctional Services:

### ***Ammunition Regulation Act, 1994***

Regulates the sale of ammunition. The *Act* requires that purchasers be a minimum of 18 years old and requires that businesses keep certain records.

### ***Anatomy Act***

Allows the General Inspector (Chief Coroner) to send bodies, which are donated or unclaimed, to universities or colleges for educational purposes.

### ***Christopher's Law (Sex Offender Registry), 2000***

Requires sex offenders who are residents of Ontario to register with police on an annual basis and any time they change their address. The Ministry is required to maintain the registry and provide access to the police.

### ***Coroners Act***

Provides for investigation into circumstances surrounding a death. The *Act* sets out the circumstances under which an inquest will be held and the procedures for holding an inquest.

### ***Emergency Management and Civil Protection Act***

Addresses both emergency preparedness and emergency response at municipal and provincial levels. The *Act* requires municipalities and ministries to develop emergency programs and formulate emergency plans.

### ***Fire Protection and Prevention Act, 1997***

This *Act* governs fire safety in Ontario and sets fire protection requirements for municipalities. The *Act* establishes the Office of the Fire Marshal to oversee the operation of fire departments.

### ***Firefighters' Memorial Day Act, 2000***

Establishes the first Sunday in October as Firefighters' Memorial Day.

### ***Imitation Firearms Regulation Act, 2000***

Regulates the sale and other transfers of imitation firearms, such as starter pistols and deactivated firearms.

### ***Lightning Rods Act***

Sets standards for the installation and inspection of lightning rods.



***Mandatory Blood Testing Act, 2006***

Enables certain classes of persons who have come into contact with the bodily substance of another to make an application for an order to have that person's blood tested for HIV/AIDS, Hepatitis B and C.

***Mandatory Gunshot Wounds Reporting Act, 2005***

Requires hospitals that treat a person for gunshot wounds to disclose that fact to the local police.

***Ministry of Correctional Services Act***

Establishes the legislative framework for correctional services in Ontario and governs matters relating to the detention and release from custody of adult inmates and young persons. This *Act* provides for the establishment and operation of probation services and other community supervision services, including services for young persons under the *Youth Criminal Justice Act* (this function has been transferred to the Ministry of Children and Youth Services).

***Ministry of the Solicitor General Act***

Establishes the Ministry of the Solicitor General. Pursuant to Order in Council 497/2004, the powers assigned to the Solicitor General were transferred to the Minister of Community Safety and Correctional Services.

***Ontario Society for the Prevention of Cruelty to Animals Act***

Sets out inspection, enforcement and appeal procedures for the prevention of cruelty to animals and dealing with animals in distress. The *Act* creates the Ontario Society for the Prevention of Cruelty to Animals and the Animal Care Review Board.

***Police Services Act***

Provides the legislative framework for policing in Ontario. This *Act* sets out requirements for municipalities to decide on the method of providing adequate and effective policing in their communities.

***Private Security and Investigative Services Act, 2005***

This *Act* regulates private investigators and security guards. The *Act* repealed the *Private Investigators and Security Guards Act*.

***Public Works Protection Act***

Provides for the appointment and powers of guards to protect a "public work". Public work includes any provincial or municipal building, or any building designated by Cabinet.

## **Advisory and Adjudicative Agencies, Boards and Commissions**

Advisory and Adjudicative Agencies, Boards and Commissions make communities safer by providing independent oversight and adjudicative services that protect the interest of the public.

### ***Ontario Parole and Earned Release Board (Adjudicative)***

The Ontario Parole and Earned Release Board (OPERB) has legislative authority to grant supervised conditional release to sentenced adult offenders serving less than two years in Ontario provincial correctional institutions.

OPERB is responsible for making decisions on offender applications for early release, including parole and unescorted temporary absence decisions over 72 hours. The Board meets its primary goal of protecting the public by releasing only those offenders considered to be a manageable risk. The Board may impose special conditions on any release granted.

### ***Ontario Civilian Commission on Police Services (Adjudicative)***

The Commission has general enforcement authority with respect to police services in Ontario. It conducts disciplinary appeals, inquiries and investigations, reviews of local decisions with respect to public complaints and it may make recommendations to the Minister of Community Safety and Correctional Services.

### ***Ontario Police Arbitration Commission (Adjudicative)***

The Commission provides conciliation and mediation-arbitration services under the Labour Relations Part VIII of the *Police Services Act* to assist police associations and police services boards in the resolution of disputes arising out of contract negotiations and the administration of their collective agreements. The review of local decisions with respect to public complaints will be transferred to the Independent Police Review Director, an agency of the Ministry of the Attorney General, upon proclamation of Bill 103.

### ***Constable Joe MacDonald Public Safety Officers' Survivors Scholarship Fund (Advisory)***

This funding provides for the cost of tuition, textbooks, living and accommodation expenses for post-secondary education to the spouses and children of public safety officers who have died in the line of duty.

### ***Animal Care Review Board (Adjudicative)***

The Board, under the *Ontario Society for the Prevention of Cruelty to Animals (OSPCA) Act*, provides the public with an opportunity to appeal compliance orders and animal removals made by inspectors and agents of the OSPCA.

### ***Fire Marshal's Public Fire Safety Council (Advisory)***

The Fire Marshal's Public Fire Safety Council, established in 1993, promotes fire prevention and public education through sponsorships and partnerships with various groups and individuals with an interest in public safety. The Council is comprised of representatives from the fire service, industry and the public.

With the introduction of the *Fire Protection and Prevention Act, 1997 (FPPA)*, the Council was officially recognized as a corporation without share capital. Working at arm's length from government, the Council forms partnerships, raises and distributes funds, and endorses programs and products necessary to further the development of Ontario as a fire-safe community.

### ***Fire Safety Commission (Adjudicative)***

The Fire Safety Commission is an adjudicative agency that considers appeals and applications related to specific matters identified under the authority of the *FPPA* and the Ontario Fire Code (OFC). The Commission provides an avenue of appeal for persons who wish to dispute an inspection order served under the authority of the *FPPA* or for specific matters where prescribed in the OFC. The Commission may also consider an application made by a fire official within the discretionary powers provided under the *FPPA*. The Commission conducts hearings to obtain a full and fair disclosure of facts relating to cases, and then decides on the dispute or application.

## **Financial Summary of Advisory and Adjudicative Agencies, Boards and Commissions**

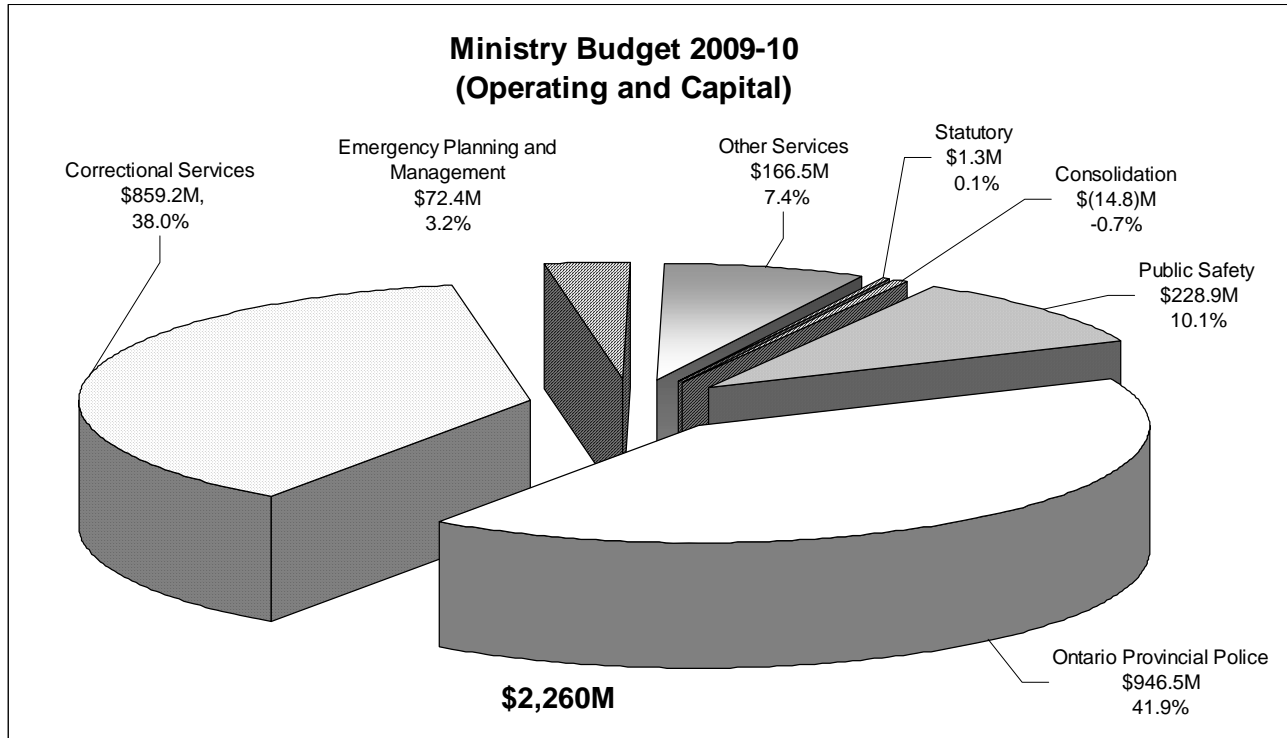
Expenditure	2009-10 (Estimates) \$	2008-09 (Interim Actuals) \$
Ontario Police Arbitration Commission	462,900	462,900
Ontario Civilian Commission on Police Services	1,685,200	1,680,600
Ontario Parole and Earned Release Board	2,829,800	2,644,100
<b>Sub-total Vote 7 (Agencies, Boards &amp; Commissions)</b>	<b>4,977,900</b>	<b>4,787,600</b>
Animal Care Review Board*	100,000	79,000
Fire Marshal's Public Fire Safety Council*	40,000	38,500
Fire Safety Commission*	13,000	12,500
Public Safety Officers' Survivors Scholarship Fund*	200,000	167,300
<b>Total</b>	<b>5,330,900</b>	<b>5,084,900</b>

Figures include Statutory appropriations

\*Funding for these Agencies, Boards and Commissions is provided through the Public Safety Division and Ontario Fire Marshal appropriations.

### MINISTRY FINANCIAL INFORMATION

The following chart depicts the Ministry’s investment in 2009-10 to keep Ontarians safe and to support the government’s commitment of “Stronger, Safer Communities”.



Note: Ministry Budget excludes capital and operating assets.

### MINISTRY OF COMMUNITY SAFETY AND CORRECTIONAL SERVICES Table 1: Ministry Planned Expenditures 2009-10 (\$M)

<b>Operating</b>	<b>\$2,107</b>
<b>Capital</b>	<b>\$153</b>
<b>TOTAL</b>	<b>\$2,260</b>

Note: Ministry's planned expenditures include statutory appropriations and consolidations.

## MINISTRY OF COMMUNITY SAFETY AND CORRECTIONAL SERVICES

### Table 2: Operating and Capital Summary by Vote

The Mandate of the Ministry of Community Safety and Correctional Services is to ensure that all of Ontario's diverse communities are safe, supported and protected by law enforcement and that public safety and correctional systems are safe, secure, effective, efficient and accountable. The Ministry has a wide range of responsibilities which include: front-line policing, establishing and ensuring policing and private security standards and providing police oversight services; coordinating community safety initiatives, animal welfare, forensic and coroner's services, fire investigation/prevention and public education, fire protection services, emergency planning and management, business continuity; and, supervising and rehabilitating adult offenders in correctional institutions and in the community.

Votes/Programs	Estimates	Change from		Estimates	Interim	Actuals
	2009-10	Estimates	%	2008-09*	Actuals	2007-08*
	\$	2008-09		\$	\$	\$
<b>OPERATING AND CAPITAL EXPENSE</b>						
Ministry Administration Program	99,478,600	3,395,000	3.5%	96,083,600	101,940,920	94,329,625
Public Safety Division	228,856,400	20,765,700	10.0%	208,090,700	206,900,200	180,812,763
Ontario Provincial Police	946,521,400	46,581,600	5.2%	899,939,800	927,029,800	869,190,717
Correctional Services Program	859,159,500	96,524,900	12.7%	762,634,600	775,409,300	707,657,421
Justice Technology Services Program	58,215,300	(1,416,500)	(2.4)%	59,631,800	59,852,000	64,120,247
Agencies, Boards and Commissions	4,976,900	(100)	-	4,977,000	4,712,600	4,324,513
Emergency Planning and Management	72,424,500	2,244,300	3.2%	70,180,200	70,775,300	61,449,460
Policy and Strategic Planning Division	3,863,500	800	-	3,862,700	3,551,500	2,925,083
<b>Total Operating and Capital Expense to be Voted</b>	<b>2,273,496,100</b>	<b>168,095,700</b>	<b>8.0%</b>	<b>2,105,400,400</b>	<b>2,150,171,620</b>	<b>1,984,809,829</b>
Statutory Appropriations	1,257,414	1,124,227	844.1%	133,187	10,636,687	10,516,388
Ministry Total Operating and Capital Expense	2,274,753,514	169,219,927	8.0%	2,105,533,587	2,160,808,307	1,995,326,217
Consolidations	(14,799,500)	1,075,000	(6.8)%	(15,874,500)	(14,170,000)	(13,518,209)
<b>Total Including Consolidation</b>	<b>2,259,954,014</b>	<b>170,294,927</b>	<b>8.1%</b>	<b>2,089,659,087</b>	<b>2,146,638,307</b>	<b>1,981,808,008</b>
<b>OPERATING AND CAPITAL** ASSETS</b>						
Ministry Administration Program	3,000	1,000	50.0%	2,000	-	-
Public Safety Division	197,000	195,000	-	2,000	-	-
Ontario Provincial Police	8,585,700	8,583,700	-	2,000	-	-
Correctional Services Program	4,549,200	4,547,200	-	2,000	-	-
Justice Technology Services Program	3,000	1,000	50.0%	2,000	-	-
Agencies, Boards and Commissions	2,000	-	-	2,000	-	-
Emergency Planning and Management	220,000	218,000	-	2,000	-	-
Policy and Strategic Planning Division	3,000	1,000	50.0%	2,000	-	-
<b>Total Assets to be Voted</b>	<b>13,562,900</b>	<b>13,546,900</b>	<b>100.0%</b>	<b>16,000</b>	<b>-</b>	<b>-</b>

\*2008-09 Estimates and 2007-08 actuals are re-stated to reflect any changes in Ministry organization and/or program structure. Interim actuals reflect the numbers presented in the 2009 Ontario Budget.

\*\*Note: Commencing in 2009-10, the Province's minor and moveable Tangible Capital Assets (mTCA) are capitalized on the prospective basis, including Information Technology hardware and business application software, land and marine fleet, and aircraft.

For additional financial information, see:

Printed Estimates:

<http://www.fin.gov.on.ca/english/budget/estimates/2009-10/volume1/mcscs.html>

Public Accounts:

<http://www.fin.gov.on.ca/english/budget/paccts>

Budget:

<http://www.fin.gov.on.ca/english/budget/ontariobudgets/2009>

## **APPENDIX I: ANNUAL REPORT 2008-09**

## **2008-09 Annual Report**

The Ministry achievements in 2008-09 support the government's commitment of 'Stronger, Safer Communities'. The Ministry strives to meet its commitment to "serving all of Ontario's diverse communities to keep our province safe". Over the course of the year, the Ministry has:

### **Allocated federal funding for the Police Officer Recruitment Fund**

- In consultation with stakeholders, allocated funding for up to 329 new police officers across Ontario. This includes: 125 OPP; 164 municipal police; and 40 First Nations officers.

### **Provided funding to support the continuation of two 1,000 officer programs**

- In 2008-09, the Ministry provided \$67M in funding to support the continuation of the Safer Communities 1,000 Officers Partnership Program and the 1,000 Officers Community Partnership Program.

### **Fulfilled commitment to hire 200 additional officers for the OPP**

- In 2007-08, the OPP received funding approval to hire 200 officers and civilian staff. By the end of the 2008-09 fiscal year all 200 were hired and most were working in front-line policing roles.
- The additional officers and civilian staff have been assigned to a number of priority initiatives, including organized crime, weapons enforcement, Aboriginal policing programs, and highway safety initiatives.

### **Expanded the province's capability to combat organized crime**

- The Ministry continued to support a pilot project in Stratford that targets methamphetamine (crystal meth) production and distribution through enhanced enforcement, education, awareness and treatment.
- Since the inception of the Community Safety Enhancements unit, they delivered over 40 presentations on awareness, training, education, and enforcement to over 16,000 participants across Ontario. Presentations highlight clandestine drug labs and the public fire safety risk they have on communities. The unit also provides advice on prosecutions and enforcement under the Ontario Fire Code.
- Fire Investigative Services expanded their capability to respond to and investigate fires/explosions at clandestine labs and marijuana grow operations and to assist police services with their investigations.

### **Continued to support and expand anti-violence initiatives**

- In June 2008, the Premier announced an expansion of the Provincial Anti-Violence Intervention Strategy to three additional communities across the province to support police services.



- In 2008-09, the Provincial Anti-Violence Intervention Strategy was further expanded to provide funding to three new communities: Kingston, Nishnawbe-Aski (NAPS) and Sudbury.
- Correctional Services created a Security Threat Group Criminal Intelligence Unit (STGCIU). The new unit works closely with other law enforcement agencies to help identify, manage and monitor inmates who may pose a threat to the security of the institution, such as alleged gang members or terrorist suspects. As a result of the STGCIU's extensive efforts, Ontario is recognized as a lead province in the evolution of the Canadian Corrections Criminal Intelligence Network.
- Continued to support the Victim Safety Project that is intended to improve services for victims of crime. The project also helps to prevent re-victimization by improving the tracking and monitoring of high-risk offenders and ensure victims are aware of impending releases.

### **Invested in initiatives designed to prevent hate crime**

- The Hate Crime/Extremism Investigative Team was provided \$0.2M to address hate motivated crimes and criminal extremism. The funding allows for expansion of the team and increases local capacity for hate crime investigation.
- The Ontario Police College was provided \$50,000 to deliver hate crime awareness police officer training that will assist them in understanding and investigating such crimes.
- The Ministry hosted the 'Combating Hate Crimes' conference, in partnership with the Ontario Association of Chiefs of Police, to increase staff and stakeholder awareness of racism and hate crimes.

### **Provided protection for children and youth through policing grants and programs**

- The Ministry contributed \$1.7M to the Safe Schools Pilot Project to place police officers in Toronto, London and Hamilton middle schools in an effort to develop positive interactions with youth.
- The provincial strategy provided \$2.6M to fund 18 municipal and regional police services to continue the coordinated and province-wide strategy to combat Internet crimes against children.
- Through the development of an Internet safety game, the OPP continued their partnership with the youth television channel (YTV) to help educate children and protect themselves on the Internet.

### **Enhanced traffic safety on Ontario roadways**

- The OPP's Provincial Traffic Safety Program, including effective tools such as the Aircraft Enforcement Program, succeeded in making Ontario highways safer. Traffic fatalities and injuries are down significantly compared to previous years, reducing the human and economic costs of car crashes.
- The OPP improved traffic safety in Ontario by laying more charges, cracking down on commercial motor vehicle violations and targeting extreme speeders

and impaired motorists through enforcement of the *Safer Roads for a Safer Ontario Act, 2007*.

- The province doubled funding to police services to \$2.4M for the 2008-09 Reduce Impaired Driving Everywhere (RIDE) program.

### **Continued support for Aboriginal communities**

- Investments and resources continued to be committed to address recommendations made in the Report of the Ipperwash Inquiry. The Ministry continued to work with justice partners, First Nations communities, First Nations police services and the federal government to improve policing services available to Aboriginal communities and to strengthen the relationship between those communities and the police.
- The OPP actively supported the Aboriginal community safety goals by providing drug enforcement and specialized services in collaboration with First Nations communities and police services.
- Thirty-one of the 200 new OPP staff were assigned roles created as a result of the Report of the Ipperwash Inquiry in support of Aboriginal communities and police services.
- The OPP provided the equivalent of \$10.0M in operational support to self-directed First Nations police services.
- The OPP Aboriginal Policing Bureau continued to develop and deliver crime prevention-based youth empowerment initiatives in First Nations communities aimed at developing a positive self-image and promoting healthy lifestyle choices.
- EMO continued to support the Mushkegowuk Tribal Council through a First Nations Emergency Planning Officer dedicated to service the James Bay Coast First Nations communities and EMO Field Officers. EMO's First Nations emergency management programming continues to include preparedness and response training for the First Nations communities in the area.

### **Invested in community safety with an improved province-wide infrastructure for the OPP**

- In 2008-09, the OPP officially opened new detachments in Temagami and South Bruce, expanded the detachment in Haldimand, opened a new provincial communication centre in Thunder Bay and opened new forensic identification units in Oxford County and Sault Ste. Marie. Several similar structures are either under construction or completed and will be officially opened in the next fiscal year.
- The Ministry announced a \$125.0M infrastructure modernization project for the OPP. Plans include 18 capital projects – seven OPP detachments, eight forensic identification units and three regional detachments.

### **Announced plans for a modern facility for forensic services**

- The Ministry identified a location for a new, state-of-the-art facility to house the Ministry's Centre of Forensic Sciences and the Office of the Chief Coroner including the Provincial Forensic Pathology Unit. The Forensic Services and Coroner's Complex will have the advanced technology necessary to support growing needs and keep pace with the demands of the justice sector.

### **Continued to strengthen correctional programs and services**

- Announced plans for new correctional centres to improve correctional services' capacity, working and living conditions in the Greater Toronto Area and Windsor. Projects will also provide economic stimulus to these metropolitan areas during construction and sustained economic benefits when they open.
- Implemented access to query the Canadian Police Information Centre (CPIC) database to obtain information on offenders under Ministry supervision at all adult institutions.
- Enhanced community supervision standards for high-risk offenders, including establishment of justice partner regional intensive supervision committees.
- The Ministry is developing a strategic plan to increase rehabilitation and educational programming for offenders, including those with special needs. The Ministry is also expanding its bed and programming capacity for female offenders.
- Developed a new mandatory training program for staff entitled, "Working With Male Victims of Sexual Abuse", addressing one of the Ministry recommendations at the Cornwall Public Inquiry.

### **Promoted healthier and more diverse Ministry workplaces**

- In 2008-09, the government continued to address long-standing systemic issues of racism and sexism and to promote healthier workplaces free from discrimination.
- An Organizational Effectiveness Division, staffed with approximately 45 human rights and diversity experts, has been established to lead the Ministry through significant organizational change.
- The Ministry has satisfied the majority of the Human Rights Tribunal Orders issued in relation to long-standing employee complaints and is aggressively pursuing the remaining orders.

### **Enhanced education, emergency preparedness and response capabilities**

- EMO and the Canadian Forces developed Trillium Response – a multi-jurisdictional disaster response exercise. The week-long simulation included more than 1,500 participants from provincial and federal governments, 25 municipalities, and three First Nations communities, the province of Manitoba and non-governmental organizations.

- The Joint Emergency Management Steering Committee was expanded to include organizations representing all First Nations in Ontario with the objective of building local emergency management capabilities.
- Based on the success of the province's Amber Alert system, EMO partnered with broadcasters and other media to provide Ontarians with more timely and early alerts during emergencies. The new Red Alert program advises of potential emergencies and protection measures.
- The Office of the Fire Marshal continued delivering province-wide public education and fire prevention programs with positive results. The Municipal Fire Protection Information Survey showed that all municipalities in Ontario were in compliance with the minimum requirements for public education and fire prevention as directed by the *Fire Protection and Prevention Act, 1997*.

## LEGISLATION

### Better Protection for Animals in Ontario

- The *Provincial Animal Welfare Act* came into force on March 1, 2009 and includes the first comprehensive changes to the *Act* in 90 years. The law gives Ontario the strongest animal welfare legislation in Canada and enables the Ontario Society for the Prevention of Cruelty to Animals (OSPCA) to carry out its mandate more effectively and efficiently.
- Key changes to the *Act* include creating new provincial offences to help protect animals, tough new measures such as jail terms of up to two years, fines up to \$60,000 and a potential lifetime ban on owning animals for convicted abusers.
- The Ministry continued its \$0.5M grant to support OSPCA inspector training, enabling the OPSCA to enhance and expand its training program.

### Introduced legislation to strengthen Ontario's death investigation system

- On October 23, 2008, the Ministry introduced legislation to amend the *Coroners Act* as recommended by the Honourable Justice Stephen Goudge in his October 1, 2008 report.
- The proposed legislation addresses all the recommended legislative amendments in the report and establishes a framework to strengthen the death investigation system in Ontario.

### Strengthened Ontario's Sex Offender Registry

- Under amendments to *Christopher's Law*, the scope of Ontario's Sex Offender Registry was broadened so that more offenders will be required to register. Under the new legislation, sex offenders will be required to register if they are: serving intermittent sentences; released on unescorted temporary absence passes; deemed not criminally responsible and on an unescorted release from a mental health facility; or released on bail pending an appeal.

**Bill 103, *Child and Family Services Statute Law Amendment Act, 2009***

- The *Ministry of Correctional Services Act* is amended to reflect the fact that MCYS assumed responsibility for youth justice services in 2004. Prior to this, MCSCS funded and operated services to youth aged 12 to 15 at the time of their offence and MCSCS funded and operated youth justice services to youth aged 16 to 17 at the time of their offence.
- Numerous amendments are made to the *Ministry of Correctional Services Act* reflecting the transfer of jurisdiction over young persons aged 16 and 17 to the *Child and Family Services Act*. If Bill 103, *Child and Family Services Statute Law Amendment Act, 2009* passes, these amendments include the repeal of Part V of the *Act*, which dealt exclusively with young persons.

**Table 1: Ministry Interim Actual Expenditures 2008-09**

	<b>Ministry Interim Actual Expenditures (\$M) 2008-09</b>
<b>Operating</b>	<b>\$2,079.2</b>
<b>Capital</b>	<b>\$67.4</b>
<b>Staff Strength (as of March 31, 2009)</b>	<b>17,288</b>

Note: Ministry's interim actual expenditures include statutory appropriations and consolidations. Based on Interim Outlook Expenditures.